Congress of the United States Washington, DC 20515

June 2, 2021

The Honorable Betty McCollum Chairwoman Subcommittee on Defense Committee on Appropriations H-405, The Capitol The Honorable Ken Calvert Ranking Member Subcommittee on Defense Committee on Appropriations 1016 Longworth HOB

Dear Chairwoman McCollum and Ranking Member Calvert:

We write to respectfully request no less than \$4.68 billion to fully fund USINDOPACOM's request for the Pacific Deterrence Initiative in the Fiscal Year (FY) 2022 Defense appropriations bill. Building off the proven model of the European Deterrence Initiative and priority investments identified pursuant to Sec. 1253 of the FY 2020 National Defense Authorization Act, Sec. 1251 of the FY 2021 National Defense Authorization Act required the Commander of U.S. Indo-Pacific Command to establish a plan, known as the Pacific Deterrence Initiative (PDI), to enhance United States deterrence and defense posture in the Indo-Pacific, reassure allies and partners, and increase capability and readiness in the Department of Defense's priority region.

In his report pursuant to Sec. 1251, now former USINDOPACOM Commander Admiral Philip S. Davidson outlined \$4.68 billion in required PDI investments in FY 2022. As Admiral Davidson put it in his report, "PDI is structured to enhance budget transparency and oversight while focusing resources on vital military capabilities to deter China. The requirements outlined in this report are specifically designed to persuade potential adversaries that any preemptive military action will be too costly and likely to fail by projecting credible, combat power at the time of crisis."

USINDOPACOM has an urgent requirement for a more lethal, hardened, and dispersed American military posture in the Indo-Pacific region. Resourcing this posture would reassure our allies and partners, while sending an unmistakable message to our adversaries in support of a free and open Indo-Pacific.

Several of the key initiatives outlined in former Admiral Davidson's assessment are new starts, including the Guam Defense System to provide a 360-degree persistent and integrated air defense capability in Guam. In this unique budget cycle, while we are still awaiting full details on where these new starts and existing programs will be located at the program, project, and activity level, we express our strong support for the full funding of \$4.68 billion of collective initiatives outlined by former Admiral Davidson in his Sec. 1251 report as well as continued support for priorities such as the Homeland Defense Radar-Hawaii identified in his Sec. 1253 report. This includes:

- **Guam Defense System (GDS).** Provides fixed and persistent 360-degree air missile defense from the Second Island Chain using current, tested open architecture Programs of Record and precision, long-range strike capability. (FY22 Request \$350 million)
- Tactical Multi-Mission Over-the-Horizon Radar (TACMOR). High Frequency radar system in Palau provides persistent, long-range, detect and track air and surface targets. (FY22 Request \$167.9 million)
- **Homeland Defense Radar Hawaii (HDR-H).** HDR-H represents the solution gap in our ability to detect, track, discriminate, and defeat ballistic, cruise, and hypersonic threats. (FY22 Request Support robust funding)
- **Space-Based Persistent Radar.** A constellation of space-based radars with rapid revisit rates to maintain situational awareness of adversary activities and provide low latency target custody and ground and air moving target indicators and represents a persistent queuing source for TACMOR and GDS. (FY22 Request \$100 million)
- Enhanced ISR Augmentation. High demand, low density, globally deployable capabilities require augmentation from specialized manned aircraft to provide discrete, multi-source intelligence collection requirements (SIGINT, COMINT, MASINT). (FY22 Request \$41 million)
- **Ground-Based, Long-Range Fires.** Highly survivable, precision-strike fires can support the air and maritime maneuver from distances greater than 500 km. (FY22 Request \$408 million)
- **U.S. Territories and the Compact States.** Key strategic locations to project power, deter adversaries, and respond to crises across the Indo-Pacific. Investments are focused on divert locations that enhance USINDOPACOM's distributed force posture and enhanced training facilities. (FY22 Request \$1.6311 billion)
- Oceania and the Pacific Islands Countries (PIC). Investments focused on alternative facilities for training and dispersion opportunities to increase air power capacity. (FY22 Request \$114.4 million)
- **Southeast Asia**. Investments are focused on alternative facilities to support modernized and dispersed power projection airfields to enable forward forces and enhance logistics readiness with prepositioned stores and infrastructure. (FY22 Request \$51.1 million)
- **Construction Activities.** Contingency Construction, Planning & Design. (FY22 Request \$424.6 million)
- Combined, Command and Control Network (C3N). Enabled by INDOPACOM Mission Partner Environment (IP-MPE). PDI provided \$50M in FY21 for MPE as the critical investment for providing resilient, secure, adaptable, and interoperable information architecture. This capability delivers the same function as a physical data center and hosts multiple, discreet mission sets using cloud-based technologies, integrated systems, and secure access controls. FY22 funding will maintain the current systems as the coalition architecture is advanced. (FY22 Request \$99.6 million)

- Fusion Centers (Counter Terrorism Information Facility; Oceania Fusion Center; Indo-Pacific Maritime Coordination Center). The Counter Terrorism Information Facility (CTIF), hosted by Singapore, represents USINDOPACOM's first collaborative, operational partnership with ASEAN to use network analysis and multilayer analytics to identify trends, aberrations, and terrorist threats. For FY22, the Oceania Fusion Center is the next priority and represents an initiative to provide the Pacific Island nations a venue to address common challenges such as climate change; illegal, unregulated, and unreported (IUU) fishing; and transnational crime. (FY22 Request \$3.3 million)
- International Security Cooperation Programs (ISCP: Title 10, Section 332, 333 and Maritime Security Initiative). Security cooperation programs provide funding for building, training, and equipping national security forces of ally and partner nations to support deterrence activities. The FY22 funding profile for the various authorities meets USINDOPACOM's theater security cooperation requirements. It provides a powerful tool for advancing USINDOPACOM theater security cooperation objectives while reinforcing the values embraced by a Free and Open Indo-Pacific. (FY22 Request \$423.7 million)
- **State Partnership Program (SPP)**. The National Guard's SPP provides a valuable tool for conducting military to military engagement to support security cooperation objectives. There are currently 15 nations partnering with ten states and one U.S. territory. Resourcing this program assists logistics and training programs to increase U.S. access and expanded agreements with partner nations. (FY22 Request \$6.3 million)
- USINDOPACOM'S Joint Exercise Program (JEP). The JEP was resourced for \$128.45M by PDI for FY21 and requires \$155.1M for FY22 to modernize the JEP into a series of high-end, multi-domain exercises to expand and advance interoperability with allies and partners and develop additional interdependencies across the Services. (FY22 Request \$155.1 million)
- **Operation Pacific Resolve.** This effort evolves the current JEP into a named operation (**PACIFIC RESOLVE**) as a series of coalition and joint exercises deliberately linked over time and space in the western Pacific and demonstrate the ability to mass forces quickly multiple times a year as an integrated joint force and execute war-time planning while increasing joint readiness. (*FY22 Request* \$377.1 million)
- Pacific Multi-Domain Test and Experimentation Capability (PMTEC). PDI provided \$2M in FY21 to launch PMTEC by establishing requirements for fully instrumented, live-virtual training areas throughout the Indo-Pacific by networking test and training ranges from the west coast of the U.S. to Japan and Australia. This initiative forms the largest coalition range complex globally with the most advanced capabilities, including simulation, virtual reality training, and operational rehearsal scenarios over long distances. The PMTEC requirement in FY22 is \$328.1M and \$1.68B across the FYDP to fully modernize range complexes and incorporate the analytical tools needed to provide the foundation of the Joint Fires Network. (FY22 Request \$240.07 million)
- Pacific Movement and Coordination Center (PMCC). PDI authorized a full-time Deployment and Distribution Operations Center (DDOC) in FY21 to provide a permanent ability to synchronize strategic and operational logistics in real-time across the Indo-Pacific.

PDI funding in FY22 will resource program development and design within the INDOPACOM headquarters. (FY22 Request – \$500,000)

- **Joint Electro-Magnetic Spectrum Operations (JEMSO).** USINDOPACOM requires the capability to coordinate electromagnetic warfare, spectrum management, and intelligence support to exploit, attack, protect, and manage military activities within the USINDOPACOM electromagnetic operational environment (EMOE). (FY22 Request \$6.06 million)
- **Joint Task Force Indo-Pacific (JTF-IP).** JTP-IP conducts information operations in support of USINDOPACOM requirements to integrate physical and informational. These funds would help sustain positive relations with US allies and partners in the region while countering hostile disinformation. (FY22 Request \$8 million)
- **Information Operations (MISO).** The changing role and access of information has allowed state and non-state actors to undermine our relationships with partners and allies. USINDOPACOM is initiating a various number of counter-propaganda tools designed to target malign influence. (FY22 Request \$35.7 million)
- Asia Pacific Regional Initiative (APRI). These resources support key military-to-military and military-to-civilian engagements such as subject matter expert exchanges, seminars, and conferences to increase partner interactions. Examples include the Indo-Pacific Chiefs of Defense Forum and annual Environmental Security Forums. (FY22 Request \$10 million)
- Critical Manpower Positions. The 2019 DOD Joint Manpower Validation process approved 90 additional joint billets for USINDOPACOM to address critical manning shortfalls. These top 90 crucial billets are in direct support of Great Power Competition (FY22 Request – \$4.6 million)
- China Strategic Initiative. The China Strategic Initiative seeks to elevate DoD/IC understanding of PRC decision making and strategic environment the larger "why" behind PRC actions. It does so by uniting on-going analysis, identifying, and addressing gaps, pioneering solutions to analytic challenges, and integrating analysis with decision processes. This involves engaging a broad community of China specialists, strategic thinkers, and industry technical experts toward comprehensive solutions; and producing high-confidence outputs through rigorous processes that represent scholar-level diligence, structure that fuses contributions into an integrated whole, and repeatable methods that facilitate consistency in testing. (FY22 Request \$18.2 million)

In FY 2021, Congress sent a clear statement of support for the Pacific Deterrence Initiative through Sec. 1251. In FY 2022, we respectfully ask that you build on this bipartisan progress by providing USINDOPACOM with its full \$4.68 billion request to strengthen America's commitment to this vital region.

We thank you for your consideration.

Sincerely,

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Mike Gallagher Member of Congress

Rob Wittman Member of Congress

Michael R June

Mike Turner Member of Congress

Doug Lamborn Member of Congress

Dang Lambon

Scott DesJarlais, M.D. Member of Congress

Matt Gaetz

Member of Congress

Ronny L. Jackson Member of Congress Kaiali'i Kahele Member of Congress

Joe Courtney

Member of Congress

Elaine G. Luria Member of Congress

Elissa Slotkin Member of Congress

Stephanie Murphy Member of Congress

Jimmy Panetta Member of Congress

Ami Bera Member of Congress

Ami Ben

Nicole Malliotakis Member of Congress